103D CONGRESS 2D SESSION

S. 2360

To amend the Magnuson Fishery Conservation and Management Act of 1976, and for other purposes.

IN THE SENATE OF THE UNITED STATES

AUGUST 4 (legislative day, JULY 20), 1994

Mr. Breaux (for himself, Mrs. Murray, Mr. Johnston, Mr. Gorton, and Mrs. Hutchison) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

A BILL

To amend the Magnuson Fishery Conservation and Management Act of 1976, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 TITLE I—MAGNUSON FISHERY CONSERVA-
- 4 TION AND MANAGEMENT ACT AMEND-
- 5 **MENTS.**
- 6 SEC. 101. SHORT TITLE.
- 7 This title may be cited as the "Magnuson Fishery
- 8 Conservation and Management Act Amendments of
- 9 1994".

1	SEC. 102. AMENDMENTS TO FINDINGS, PURPOSES AND POL-
2	ICY.
3	Section 2 of the Magnuson Fishery Conservation and
4	Management Act (Public Law 94-265), as amended (16
5	U.S.C. 1801), is amended—
6	(1) in subsection (b)(5), by striking the word
7	"and" that precedes "(B)", and adding at the end
8	thereof: "(C) which are free from conflicts of inter-
9	est affecting any Council member; and"; and
10	(2) in subsection (c)(3), by inserting "consist-
11	ent with conflict of interest law", between "citizens"
12	and the semicolon.
13	SEC. 103. AMENDMENTS TO DEFINITIONS.
14	Section 3 of the Magnuson Fishery Conservation and
15	Management Act (Public Law 94-265), as amended (16
16	U.S.C. 1802), is amended by—
17	(1) revising paragraph (20) to read as follows:
18	"(20) The term 'observer' means a person—
19	"(A) required or authorized to be carried
20	on a vessel for conservation and management
21	purposes by regulations or permits under this
22	Act; and
23	"(B) if assigned the responsibilities of col-
24	lecting or interpreting data necessary for the
25	conservation and management of a fishery, that
26	has received adequate training and has dem-

1	onstrated to the Secretary competence in fish-
2	eries science and statistical analysis at a level
3	sufficient to enable such person to correctly ful-
4	fill such responsibilities."; and
5	(2) inserting "United States consumers" imme-
6	diately following ''food production'' in paragraph
7	21(A).
8	SEC. 104. AMENDMENTS TO NATIONAL STANDARDS FOR
9	FISHERY CONSERVATION AND MANAGEMENT.
10	(a) Section 301(a) of the Magnuson Fishery Con-
11	servation and Management Act (Public Law 94-265), as
12	amended (16 U.S.C. 1851(a)), is amended—
13	(1) in paragraph (5), by inserting ", including
14	the reduction of excessive fishing capacity and avoid-
15	able bycatch and discards as technologically fea-
16	sible" immediately after "resource" and before the
17	semicolon; and
18	(2) adding the following new subsection at the
19	end thereof:
20	"(8) Conservation and management measures
21	shall promote safety of life and property at sea.".
22	(b) Section 301(b) of the Magnuson Fishery Con-
23	servation and Management Act (Public Law 94-265), as
24	amended (16 U.S.C. 1851(b)), is amended by striking the

- 1 word "advisory" and the phrase "(which shall not have
- 2 the force and effect of law),".
- 3 SEC. 105. AMENDMENTS TO REGIONAL FISHERY MANAGE-
- 4 MENT COUNCILS.
- 5 (a) Section 302(a) of the Magnuson Fishery Con-
- 6 servation and Management Act (Public Law 94-265), as
- 7 amended (16 U.S.C. 1852(a)), is amended by revising
- 8 paragraph (6) to read as follows:
- 9 "(6) PACIFIC COUNCIL.—The Pacific Fishery
- 10 Management Council shall consist of the States Cali-
- fornia, Oregon, Washington, and Idaho and shall
- have authority over the fisheries in the Pacific
- Ocean seaward of such States. The Pacific Council
- shall have 14 voting members, including 8 appointed
- by the Secretary in accordance with subsection
- (b)(2) (at least one of whom shall be appointed from
- each such State), and including one appointed from
- an Indian tribe with federally recognized fishing
- rights from California, Oregon, Washington, or
- 20 Idaho.''.
- 21 (b) Section 302(b) of the Magnuson Fishery Con-
- 22 servation and Management Act (Public Law 94-265), as
- 23 amended (16 U.S.C. 1852(b)), is amended—
- 24 (1) by revising subparagraph (C) of subsection
- 25 (b)(1) to read as follows:

- "(C) The members required to be appointed by the Secretary in accordance with subsections (b) (2) and (5).";
 - (2) by inserting the following new sentence immediately after the first sentence in paragraph (2)(B): "In making such an appointment, the Secretary shall give the lowest priority to paid representatives and lobbyists of fishery associations unless such individuals are also directly employed in a commercial fishery.";
- 11 (3) by adding the following new subparagraph 12 at the end of subsection (b)(2):
- "(E) As trustees of the Nation's fishery resources, all voting members of each Council shall take the following oath:

'I, _____, as a duly appointed member 16 17 of a Regional Fishery Management Council estab-18 lished under the Magnuson Fishery Conservation 19 and Management Act, hereby promise to conserve 20 and manage the living resources of the United States of America by carrying out the business of 21 22 the Council for the greatest overall benefit of the Nation, without regard to my own personal benefit. 23 24 I recognize my responsibility to serve as a knowl-25 edgeable and experienced trustee of the Nation's ma-

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rine fishery resources, being careful to balance com-1 2 peting private or regional interests, and always 3 aware and protective of the public interest in those resources. I commit myself to uphold the provisions, 5 standards, and requirements of the Magnuson Fish-6 ery Conservation and Management Act and other 7 applicable law, and shall conduct myself at all times according to the rules of conduct prescribed by the 8 9 Secretary of Commerce. I fully understand the civil 10 and criminal consequences of my failure to disclose 11 properly my financial interests and to recuse myself 12 from Council actions in accordance with the requirement of law. This oath is freely given and without 13 14 mental reservation or purpose of evasion.";

16 (6), and inserting the following new paragraph (5):
17 "(5)(A) The Secretary shall appoint to the Pacific
18 Fishery Management Council one representative, des19 ignated by the Secretary of the Interior, of an Indian tribe
20 with federally recognized fishing rights from California,
21 Oregon, Washington, or Idaho, from a list of not less than
22 three individuals submitted by the tribal governments. The
23 representative shall serve for a term of three years and
24 may not be reappointed to the consecutive term.

(4) by renumbering paragraph (5) as paragraph

1	"(B) Representation shall be rotated among the
2	tribes taking into consideration—
3	"(i) the qualifications of the individuals on the
4	list referred to in subparagraph (A),
5	"(ii) the various treaty rights of the Indian
6	tribes involved and judicial cases that set forth how
7	those rights are to be exercised, and
8	"(iii) the geographic area in which the tribe of
9	the representative is located.
10	"(C) With respect to appointments made under this
11	paragraph, a vacancy occurring prior to the expiration of
12	any term shall be filled in the same manner set out in
13	subparagraphs (A) and (B), except that the Secretary may
14	use the list from which the vacating representative was
15	chosen. A representative appointed to fill such a vacancy
16	may not be reappointed to a consecutive term."; and
17	(5) by revising renumbered paragraph (6) to
18	read as follows:
19	"(6) The Secretary may remove for cause any mem-
20	ber of a Council required to be appointed by the Secretary
21	in accordance with subsections (b)(2) and (5) if—
22	"(A) the Council concerned first recommends
23	removal by not less than two-thirds of the members
24	who are voting members and submits such removal
25	recommendation to the Secretary in writing includ-

- 1 ing a statement of the basis for the recommendation;
- 2 or
- 3 "(B) the Secretary makes a written determina-
- 4 tion, including a statement of the basis for the de-
- 5 termination, that the member has violated the con-
- 6 flict of interest prohibitions of subsection 302(k).".
- 7 (c) Section 302(e) of the Magnuson Fishery Con-
- 8 servation and Management Act (Public Law 94–265), as
- 9 amended (16 U.S.C. 1852(e)), is amended by revising
- 10 paragraph (1) to read as follows:
- 11 "(1)(A) A majority of the voting members of
- any Council shall constitute a quorum, but one or
- more such members designated by the Council may
- hold hearings. Except as provided in subparagraph
- 15 (B), all decisions of any Council shall be by majority
- vote of the voting members present and voting.
- 17 "(B) A Council decision that results in an eco-
- nomic allocation among United States fishermen
- shall require an affirmative vote by not less than
- 20 two-thirds of the voting members present and vot-
- 21 ing.".
- 22 (d) Section 302(g) of the Magnuson Fishery Con-
- 23 servation and Management Act (Public Law 94-265), as
- 24 amended (16 U.S.C. 1852(g)), is amended by revising
- 25 paragraph (1) to read as follows:

"(1) Each Council shall establish and maintain, 1 2 and appoint the members of, a scientific and statistical committee which shall— 3 "(A) determine the allowable biological 4 catch for each fishery under the Council's juris-5 6 diction based on the best scientific information 7 available: "(B) submit reports on its findings, includ-8 9 ing all determinations of allowable biological catch, to the Secretary, the affected Council, 10 11 the National Marine Fisheries Service, inter-12 ested state agencies, and, upon request, other 13 interested parties; and "(C) otherwise assist the Council in the de-14 velopment, collection, and evaluation of such 15 16 statistical, biological, economic, social, 17 other scientific information as is relevant to 18 such Council's development and amendment of 19 any fishery management plan.". 20 (e) Section 302(h) of Magnuson Fishery Conservation and Management Act (Public Law 94-265), as 21 amended (16 U.S.C. 1852(h)), is amended by redesignating paragraphs (4), (5), and (6) as paragraphs (5), (6), 23 and (7) respectively, and inserting the following new para-

graph:

- "(4) fully consider and evaluate all viable alternatives for achieving the conservation and management objectives of any fishery management plan pre-
- 4 pared by the Council;".
- 5 (f) Section 302(j) of the Magnuson Fishery Conserva-
- 6 tion and Management Act (Public Law 94-265), as
- 7 amended (16 U.S.C. 1852(j)), is amended by—
- 8 (1) revising paragraph (1) to read as follows:
- 9 "(1) The Federal Advisory Committee Act (5 10 U.S.C. App. 1) shall apply to the Councils, but not 11 to the scientific and statistical committees or advi-
- sory panels of the Councils.";

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- (2) adding the following at the end of paragraph (2)(C): "Interested persons may propose to modify the published agenda of a meeting by submitting to a Council, panel or committee within 10 calendar days of the published date of the meeting a petition containing a written description of the proposed modification signed by not less than two Council members. In order to facilitate meaningful public participation, all final agendas shall be made available to the public in advance of a meeting and shall be adhered to.";
 - (3) adding the following at the end of paragraph (2)(D): "All data submitted to a Council by

interested person shall include a statement of the source and date of such information. No data may be submitted to or entered into the record of a Council that has not been reviewed and verified to be accurate by the Council's Scientific and Statistical Committee. All oral and written statements and certified data submitted to a Council shall be preceded by a statement of the qualifications and interest, including financial interest, of the witness in the subject of the oral or written statement or data. All written statements submitted to a Council shall be attested to by the author and all oral statements shall be made under oath.";

- (4) revising paragraph (2)(E) to read as follows:
 - "(E) A report of each meeting, including public hearings held under subsection (h)(3), shall be filed with the Secretary and made available to the public and shall contain a record of the persons present, a written transcript of the discussion, and copies of all written statements, including financial interest disclosure statements, and certified data filed.";
- (5) striking "minutes" in paragraph (2)(F) and inserting "reports" in lieu thereof; and

1	(6) inserting the following new subparagraph at
2	the end thereof:
3	"(G) A copy of each document and record
4	referred to in this paragraph shall be a part of
5	any submission to the Secretary under section
6	304(a) and shall constitute part of the Adminis-
7	trative record for purposes of section 305(b).".
8	(g) Section 302(k) of Magnuson Fishery Conserva-
9	tion and Management Act (Public Law 94-265), as
10	amended (16 U.S.C. 1852(k)), is amended—
11	(1) by inserting "AND RECUSAL" immediately
12	before the period at the end of the subsection head-
13	ing;
14	(2) by revising paragraph (2)(B) to read as fol-
15	lows:
16	"(B) the spouse, child, grandchild, parent,
17	sibling, or partner of the individual; and";
18	(3) by revising paragraph (3)(B) to read as fol-
19	lows:
20	"(B) in the case of an affected individual
21	referred to in paragraph (1) (B) or (C), to the
22	appointing authority not less than 14 days prior
23	to taking office.";

- 1 (4) by striking the period at the end of para-2 graph (5)(B) and inserting in lieu thereof "and the 3 office of the Secretary; and";
 - (5) by adding the following new subparagraph at the end of paragraph (5):
 - "(C) be inserted at the beginning of any written transcript of Council meetings required under section 302(j).";
 - (6) in paragraph (6) by striking "the regulations" and all that follows and inserting the following: "this subsection shall require the action to be reconsidered by the Council without the participation of the affected individual if the vote of the affected individual would have resulted in a different action by the Council under subsection (e)(1).";
 - (7) by redesignation paragraph (7) as paragraph (8) and inserting after paragraph (6) the following:
 - "(7)(A) A Council member required to disclose a financial interest under paragraph (2) shall recuse himself or herself from voting on Council actions that have a direct and predictable effect on that interest. A Council action shall be considered to have a direct and predictable effect on a financial interest if there is a close causal link between the Council

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- and any expected effect of the Council action on the financial interest. An effect may be considered to be direct and predictable even through it does not occur immediately.
 - "(B) If the authority of a Council member to vote in an action is challenged by another Council member on the basis of subparagraph (A), the Council shall provide to the Council member whose authority is challenged an opportunity to respond.
 - "(C) If, after being provided an opportunity to respond, the Council member does not recuse himself or herself, and that member of the Council member challenging his or her authority requests that the National Marine Fisheries Service Regional Director for the region of the Council make a determination, then the Regional Director, after consultation with the National Oceanic and Atmospheric Administration General Counsel, shall determine whether the member is required to recuse himself or herself under subparagraph (A). If the Regional Director determines that recusal is required, the member shall recuse himself or herself from voting in the action and shall state for the record, for purposes of subparagraph (E), how he or she would have voted.

"(D) Any Council member may within 14 days after the determination of the Regional Director under subparagraph (C) or the vote of a Council under subsection (e)(1), appeal such determination or vote to the Secretary, who shall within not more than 30 calendar days after the date of the appeal make a final determination of whether the Council member who is the subject of the appeal is required to recuse himself or herself.

- "(E) A vote of a Council with respect to which an appeal to the Secretary is made under subparagraph (D) shall not be final before the date the Secretary issues a determination under subparagraph (D). If the Secretary determines that the Council member is not required to recuse himself or herself, the vote of the member in the action shall be the vote stated for the record under subparagraph (C).";
- (8) in paragraph (8), redesignated, by striking "with the regulations prescribed under paragraph (5)" and inserting "this subsection"; and
- (9) by adding the following new paragraph at the end thereof:
- "(9) In fulfilling their responsibilities under this Act, the Regional Directors of the National Marine Fisheries Service and all Council staff members shall

1	avoid any action which might result in, or create the
2	appearance of—
3	"(A) using public office for private gain;
4	"(B) giving preferential treatment to any
5	person;
6	"(C) impeding Government efficiency or
7	economy;
8	"(D) losing complete independence or im-
9	partiality;
10	"(E) making a government decision out-
11	side official channels; or
12	"(F) affecting adversely the confidence of
13	the public in the integrity of the Government.".
14	SEC. 106. AMENDMENTS TO CONTENTS OF FISHERY MAN-
15	AGEMENT PLANS.
16	(a) Section 303(a) of the Magnuson Fishery Con-
17	servation and Management Act (Public Law 94–265), as
18	amended (16 U.S.C. 1853(a)), is amended by redesignat-
19	ing paragraphs (2) through (9) as (3) through (10), re-
20	spectively, and inserting the following new paragraph:
	specifically, and more and are remained and periods of the
21	"(2) be based upon—
21 22	
	"(2) be based upon—

1	"(B) a clear preponderance of evidence in
2	the record."
3	(b) Section 303(d) of the Magnuson Fishery Con-
4	servation and Management Act (Public Law 94-265), as
5	amended (16 U.S.C. 1853(d)), is amended by—
6	(1) striking "or" at the end of paragraph (2);
7	(2) striking the period at the end of paragraph
8	(3) and inserting the following in lieu thereof: ";
9	or''; and
10	(3) inserting the following new paragraph at
11	the end thereof:
12	"(4) when recommended to the Secretary by a
13	two-thirds majority vote of the voting members of a
14	Council as necessary to manage a fishery, or to im-
15	plement a system for limiting access to a fishery,
16	under its management authority.".
17	SEC. 107. AMENDMENTS TO ACTION BY THE SECRETARY.
18	Section 304 of the Magnuson Fishery Conservation
19	and Management Act (Public Law 94-265), as amended
20	(16 U.S.C. 1854), is amended—
21	(1) in subsection (c)(3), by striking all that fol-
22	lows "unless", and inserting the following in lieu
23	thereof: "the Secretary first makes a written deter-
24	mination that the fishery is overcapitalized.".

1	(2) by redesignating subsections (d) through (g)
2	as subsections (e) through (h) respectively, and in-
3	serting the following new subsection (d):
4	"(d) Action On Regulatory Amendments.—
5	"(1) After the receipt date when the Secretary
6	receives a regulatory amendment which was pre-
7	pared by a Council, the Secretary shall—
8	"(A) immediately commence a review of
9	the regulatory amendment to determine wheth-
10	er it is consistent with the fishery management
11	plan, the national standards, the other provi-
12	sions of this Act, and any other applicable law;
13	and
14	"(B) immediately publish in the Federal
15	Register the Council's proposed regulations for
16	a 30-day public comment period.
17	"(2)(A) The Secretary shall take action under
18	this section on any regulatory amendment which the
19	Council characterizes as being a final regulatory
20	amendment.
21	"(B) For purposes of this section, receipt date
22	means the 5th day after the day on which a Council
23	transmits to the Secretary a regulatory amendment
24	that it characterizes as a final regulatory amend-
25	ment.

1	"(3) If the Secretary does not notify the Coun-
2	cil in writing of his disapproval or partial dis-
3	approval by the 60th day after the receipt date, a
4	regulatory amendment will take effect and be imple-
5	mented.
6	"(4) If after review the Secretary determines
7	that the regulatory amendment is not consistent
8	with the criteria set forth in paragraph (1)(A), the
9	Secretary shall notify the Council in writing of his
10	disapproval or partial disapproval of the regulatory
11	amendment. Such notice shall specify—
12	"(A) the applicable law or provision of the
13	fishery management plan with which the regu-
14	latory amendment is inconsistent;
15	"(B) the nature of such inconsistencies
16	and
17	"(C) recommendations concerning the ac-
18	tions that could be taken by the Council to con-
19	form such regulatory amendment to the re-
20	quirements of applicable law and the fishery
21	management plan.
22	"(5) If the Secretary disapproves or partially
23	disapproves a regulatory amendment, the Council
24	may submit a revised regulatory amendment to the

Secretary.

1 "(6) After the Secretary receives a revised regu-2 latory amendment, the Secretary shall imme-3 diately—

> "(A) commence a review of the regulatory amendment to determine if it complies with the criteria set forth in paragraph (1)(A); and

> "(B) publish the revised regulations in the Federal Register for a 15-day public comment period.

"(7) Before the close of the 30th day after the revised receipt date, the Secretary, after taking into account any public comments, shall complete the review and determine whether the regulatory amendment complies with the criteria set forth in paragraph (1)(A). If the Secretary determines that the revised regulatory amendment is not in compliance with such criteria, he shall immediately notify the Council of his disapproval. After notifying a Council of disapproval, the Secretary shall promptly provide to the Council a written statement of the reasons on which the disapproval was based and advise the Council that it may submit a further revised regulatory amendment for review and determination under this paragraph. If the Secretary does not notify the Council in writing of his disapproval or par-

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1	tial disapproval by the 30th day after the receipt
2	date, a regulatory amendment will take effect and be
3	implemented.''.
4	SEC. 108. AMENDMENTS TO IMPLEMENTATION OF FISH-
5	ERY MANAGEMENT PLANS.
6	Section 305(c) of the Magnuson Fishery Conserva-
7	tion and Management Act (Public Law 94-265), as
8	amended (16 U.S.C. 1855(c)), is amended—
9	(1) in paragraph (2)(A), by inserting "and the
10	scientific and statistical committee" between "Coun-
11	cil" and the comma;
12	(2) in paragraph (2)(B), by inserting "and the
13	scientific and statistical committee by no less than
14	two-thirds vote," between "vote" and "requests";
15	and
16	(3) in paragraph (3)(B), by striking "90 days"
17	and inserting the following in lieu thereof: "270
18	days: Provided, That the public has had an oppor-
19	tunity to comment on the proposed emergency regu-
20	lation, and, in the case of a Council recommendation
21	for emergency regulations, the Council is actively
22	preparing a fishery management plan, amendment
23	or proposed regulations to address the emergency on
24	a permanent basis''.

1 SEC. 109. AMENDMENTS TO STATE JURISDICTION.

2	Section 306(a) of the Magnuson Fishery Conserva-
3	tion and Management Act (Public Law 94-265), as
4	amended (16 U.S.C. 1856(a)), is amended by—
5	(1) by striking "paragraph (2)" in paragraph
6	(3) and inserting the following in lieu thereof: "para-
7	graphs (2) and (4)"; and
8	(2) adding the following new paragraph at the
9	end thereof:
10	"(4) In the limited case of a fishery for which
11	there is no fishery management plan approved and
12	implemented pursuant to this Act and for which a
13	State has a legitimate interest in the management of
14	the fishery, a State may—
15	"(A) enforce its laws and regulations with
16	respect to fishing within the EEZ, and the
17	landing of fish within that State that were
18	taken from the EEZ, if its laws and regulations
19	are consistent with an interjurisdictional fish-
20	eries management plan adopted by a Marine
21	Fisheries Commission, the national standards,
22	the other provisions of this Act, any relevant
23	fishery management plan or amendments there-
24	to which are approved and implemented under
25	this Act, and any other applicable law; or

1	"(B) in the absence of applicable laws and
2	regulations adopted by the appropriate Marine
3	Fisheries Commission, enforce its laws and reg-
4	ulations if the Secretary determines that—
5	"(i) the fishing in the fishery which
6	occurs within the EEZ is conducted pre-
7	dominantly by vessels registered in that
8	State; and
9	"(ii) such laws and regulations are
10	consistent with the national standards, the
11	other provisions of this Act, any relevant
12	fishery management plan or amendments
13	thereto which are approved and imple-
14	mented under this Act, and any other ap-
15	plicable law.''.
16	SEC. 110. AMENDMENTS TO PROHIBITED ACTS.
17	Section 307(1) of the Magnuson Fishery Conserva-
18	tion and Management Act (Public Law 94–265), as
19	amended (16 U.S.C. 1857(1)), is amended by—
20	(1) inserting "present testimony or in any man-
21	ner" between "willfully" and "submit" in paragraph
22	(I);
23	(2) striking "or" at the end of paragraph (M);
24	(3) striking the period at the end of paragraph
25	(N) and inserting "; or" in lieu thereof; and

1	(4) adding the following new paragraph at the
2	end thereof:
3	"(O) to submit false information, or fail to
4	submit required information, pursuant to sub-
5	section 302(k), or for a Council member to fail
6	to recuse himself or herself as required pursu-
7	ant to subsection 302(k)(7).".
8	SEC. 111. AMENDMENTS TO CRIMINAL OFFENSES.
9	Section 309(a)(1) of the Magnuson Fishery Con-
10	servation and Management Act (Public Law 94-265), as
11	amended (16 U.S.C. 1859(a)(1)), is amended by—
12	(1) striking "or" that precedes "(L)"; and
13	(2) inserting "or (O)" immediately after "(L)".
14	SEC. 112. AMENDMENTS TO ENFORCEMENT.
15	Section 311(b)(1) of the Magnuson Fishery Con-
16	servation and Management Act (Public Law 94–265), as
17	amended (16 U.S.C. $1861(b)(1)$), is amended by revising
18	paragraph (A)(iii) to read as follows:
19	"(iii) seize any fishing vessel (together
20	with its fishing gear, furniture, appur-
21	tenances, stores, and cargo) used or em-
22	ployed in, or with respect to which there is
23	probable cause to believe that such vessel
24	was used or employed in, the violation of
25	any provision of this Act: <i>Provided</i> , That

- 1 no vessel may be detained for more than 2 36 hours unless a Federal magistrate de-3 termines that such detention is necessary 4 to prevent a continuing violation of the Act;". 5 SEC. 113. AUTHORIZATION OF APPROPRIATIONS. 7 Section 406 of the Magnuson Fishery Conservation and Management Act (Public Law 94-265), as amended 8 (16 U.S.C. 1822), is amended by adding at the end there-
- 11 "(20) \$103,218,000 for the fiscal year ending
- 12 September 30, 1994, and \$142,502,000 for the fis-
- cal year ending September 30, 1995.".

14 SEC. 114. EFFECTIVE DATE.

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of:

- Sections 104 through 112 of this Title shall take ef-
- 16 fect 90 days after the date of enactment of this Act. The
- 17 Secretary is authorized and directed to proceed during the
- 18 90 days after the date of enactment of this Act with such
- 19 regulatory proceedings, personnel actions, and other ac-
- 20 tivities as he finds necessary to implement fully Sections
- 21 104 through 112 of this Title upon their effective date.

	2.5				
1	TITLE II—TRANSFER OF U.S. FLAG FISH-				
2	ING AND PROCESSING VESSEL REG-				
3	ISTRIES.				
4	SEC. 201. SHORT TITLE.				
5	This title may be cited as the "U.S. Fishery Capital-				
6	ization Reduction Act of 1994.".				
7	SEC. 202. FINDINGS AND PURPOSE.				
8	(a) FINDINGS.—The Congress finds that—				
9	(1) many United States fisheries are currently				
10	overcapitalized and overcapitalization has diminished				
11	the effectiveness of the Magnuson Fishery Conserva-				
12	tion and Management Act (Public Law 94-265), as				
13	amended (16 U.S.C. 1801 et seq.) and other United				
14	States fishery laws and regulations to achieve Unit-				
15	ed States fishery conservation and management ob-				
16	jectives;				
17	(2) significant opportunities exist for United				
18	States vessel owners to pursue ventures with foreign				
19	entities which would result in the permanent trans-				
20	fer of vessel ownership to foreign entities in coun-				
21	tries which may lack long-term political or economic				
22	stability; and				
23	(3) in the event that political and economic in-				
24	stability in such foreign countries cause such ven-				

tures to fail forcing United States fishing vessels to

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1	return to the United States, such vessels would be				
2	denied coastwise trading privileges under United				
3	States law and would be unable to effectively partici-				
4	pate in United States fisheries.				
5	(b) Purpose.—It is therefore declared to be the pur-				
6	pose of Congress in this Act to promote the reduction in				
7	capitalization in United States fisheries by encouraging				
8	the establishment of foreign fishing ventures that would				
9	result in the permanent transfer of United States fishing				
10	vessels from United States to foreign fisheries.				
11	SEC. 203. APPROVAL FOR CERTAIN FISHING AND FISH				
10	PROCESSING VESSELS TO REENTER UNITED				
12	PROCESSING VESSELS TO REENTER UNITED				
13	STATES COASTWISE TRADE.				
13	STATES COASTWISE TRADE.				
13 14	STATES COASTWISE TRADE. (a) REENTRY INTO UNITED STATES FISHERIES AND				
131415	STATES COASTWISE TRADE. (a) REENTRY INTO UNITED STATES FISHERIES AND COASTWISE TRADE.—				
13 14 15 16	STATES COASTWISE TRADE. (a) REENTRY INTO UNITED STATES FISHERIES AND COASTWISE TRADE.— (1) RE-ACQUISITION OF RIGHT TO ENGAGE IN				
13 14 15 16 17	STATES COASTWISE TRADE. (a) REENTRY INTO UNITED STATES FISHERIES AND COASTWISE TRADE.— (1) RE-ACQUISITION OF RIGHT TO ENGAGE IN COASTWISE TRADE.—Notwithstanding the first pro-				
13 14 15 16 17 18	STATES COASTWISE TRADE. (a) REENTRY INTO UNITED STATES FISHERIES AND COASTWISE TRADE.— (1) RE-ACQUISITION OF RIGHT TO ENGAGE IN COASTWISE TRADE.—Notwithstanding the first proviso of section 27 of the Merchant Marine Act, 1920				
13 14 15 16 17 18	(a) REENTRY INTO UNITED STATES FISHERIES AND COASTWISE TRADE.— (1) RE-ACQUISITION OF RIGHT TO ENGAGE IN COASTWISE TRADE.—Notwithstanding the first proviso of section 27 of the Merchant Marine Act, 1920 (46 App. U.S.C. 883), a vessel described in sub-				
13 14 15 16 17 18 19 20	(a) REENTRY INTO UNITED STATES FISHERIES AND COASTWISE TRADE.— (1) RE-ACQUISITION OF RIGHT TO ENGAGE IN COASTWISE TRADE.—Notwithstanding the first proviso of section 27 of the Merchant Marine Act, 1920 (46 App. U.S.C. 883), a vessel described in subsection (b) shall not be prohibited from acquiring				
13 14 15 16 17 18 19 20 21	(a) REENTRY INTO UNITED STATES FISHERIES AND COASTWISE TRADE.— (1) RE-ACQUISITION OF RIGHT TO ENGAGE IN COASTWISE TRADE.—Notwithstanding the first proviso of section 27 of the Merchant Marine Act, 1920 (46 App. U.S.C. 883), a vessel described in subsection (b) shall not be prohibited from acquiring the right to engage in the coastwise trade by reason				

to other limitations and requirements applicable to

1	operation in the fisheries or coastwise trade, the op-
2	eration of a vessel described in subsection (b) which
3	has been sold to a person that is not a citizen of the
4	United States or placed under foreign registry is
5	subject to the following limitations:
6	(A) Subject to subparagraph (B), the ves-
7	sel may only engage in fisheries or coastwise
8	trade in which it was eligible to engage before
9	the vessel was placed under foreign registry.
10	(B) The vessel may not engage in any op-
11	eration other than—
12	(i) fishing,
13	(ii) fish processing, and
14	(iii) the transportation of fish, fish
15	products, or materials directly related to
16	fishing or the preparation of fish, to or
17	from a fishing vessel, fish processing ves-
18	sel, fish tender vessel, or fish proceeding
19	facility.
20	(C) All drydocking, conversion, repair (ex-
21	cept routine maintenance or emergency repair),
22	or rebuilding of the vessel after the date on
23	which the vessel is placed under foreign registry
24	shall be performed in shipyards located in the

United States.

1	(3) Expiration of authority to reen-				
2	TER.—Paragraph (1) does not apply to a vessel				
3	after the date that is 10 years after the effective				
4	date of this Title.				
5	(b) VESSELS DESCRIBED.—The vessels referred to in				
6	subsection (a) are the following:				
7	(1) M/V ALASKAN ENTERPRISE (United States				
8	official number 595760).				
9	(2) M/V AMERICAN ENTERPRISE (United States				
10	official number 594803).				
11	(3) M/V ARCTIC BARUNA II (United States offi-				
12	cial number 996921).				
13	(4) M/V ARCTIC ENTERPRISE (United States of-				
14	ficial number 248169).				
15	(5) F/V ARCTIC I (United States official num-				
16	ber 678234).				
17	(6) F/V ARCTIC III (United States official num-				
18	ber 647985).				
19	(7) F/V ARCTIC IV (United States official num-				
20	ber 936302).				
21	(8) M/V ARCTIC V (United States official num-				
22	ber 550931).				
23	(9) F/V ARCTIC VI (United States official num-				
24	ber 988598).				

1	(10) M/V ARCTIC BARUNA (United States offi-				
2	cial number 996920).				
3	(11) M/V ATKA ENTERPRISE (United States of-				
4	ficial number 555416).				
5	(12) M/V BERING ENTERPRISE (United States				
6	official number 610869).				
7	(13) M/V BRISTOL ENTERPRISE (United States				
8	official number 604439).				
9	(14) M/V GULF WIND (United States official				
10	number 611520).				
11	(15) M/V GLACIER ENTERPRISE (United States				
12	official number 603561).				
13	(16) M/V HARVESTER ENTERPRISE (United				
14	States official number 584902).				
15	(17) M/V ISLAND ENTERPRISE (United States				
16	official number 610290).				
17	(18) M/V KISKA ENTERPRISE (United States of-				
18	ficial number 642653).				
19	(19) M/V KODIAK ENTERPRISE (United States				
20	official number 579450).				
21	(20) M/V NORTHERN ENTERPRISE (United				
22	States official number 629978).				
23	(21) M/V NORTHWEST ENTERPRISE (United				
24	States official number 609384).				

1	(22) M/V OCEAN ENTERPRISE (United States				
2	official number 678236).				
3	(23) M/V PACIFIC ENTERPRISE (United States				
4	official number 678237).				
5	(24) M/V PACIFIC WIND (United States official				
6	number 624429).				
7	(25) M/V SOUTHERN WIND (United States offi-				
8	cial number 625927).				
9	(26) M/V ROYAL ENTERPRISE (United States				
10	official number 615663).				
11	(27) M/V SEATTLE ENTERPRISE (United States				
12	official number 9047670).				
13	(28) M/V UNIMAK ENTERPRISE (United States				
14	official number 637693).				
15	(29) M/V U.S. ENTERPRISE (United States offi-				
16	cial number 921112).				
17	(30) M/V WESTERN ENTERPRISE (United				
18	States official number 629826).				
19	(31) M/V WESTWARD WIND (United States offi-				
20	cial number 595289).				
21	(32) M/V ALL ALASKAN (United States official				
22	number 248773).				
23	(33) F/V JUNO (United States official number				
24	260614).				

1	(34) F/V ALASKA TRADER (United States offi-				
2	cial number 567664).				
3	(35) F/V OCEAN TEMPEST (United States offi-				
4	cial number 509743).				
5	(36) F/V SHELIKOF (United States official				
6	number 597967).				
7	(37) F/V SEA PRODUCER (United States official				
8	number 284437).				
9	(38) F/V MAGNUM (United States official num-				
10	ber 529675).				
11	(39) F/V OCEANIC (United States official num-				
12	ber 500320).				
13	(40) F/V SEA WIND (United States official				
14	number 610220).				
15	(41) F/V SOURDOUGH (United States official				
16	number 597229).				
17	(42) F/V RONDYS (United States official num-				
18	ber 291085).				
19	(43) F/V SJOVIND (United States official num-				
20	ber 587409).				
21	(44) F/V WINDY BAY (United States official				
22	number 296697).				
23	(45) F/V ROYAL SEA (United States official				
24	number 519111)				

1	(46) F/V SNOW KING (United States official				
2	number 5344721).				
3	(47) F/V ROYAL KING (United States official				
4	number 592205).				
5	(48) F/V RESOLUTE (United States official				
6	number 553631).				
7	(49) F/V ARCTIC TRAWLER (United States off				
8	cial number 517242).				
9	(50) F/V NORTHERN GLACIER (United State				
10	official number 663457).				
11	(51) F/V AMERICAN CHAMPION (United State				
12	official number 527411).				
13	(52) F/V SAGA SEA (United States official num-				
14	ber 965039).				
15	(53) F/V HEATHER SEA (United States official				
16	number 946773).				
17	(54) F/V CLAYMORE SEA (United States official				
18	number 935475).				
19	(c) RELATIONSHIP TO OTHER LAW.—Nothing in this				
20	title shall be considered to amend, supersede, or otherwise				
21	affect—				
22	(1) the Magnuson Fishery Conservation and				
23	Management Act (Public Law 94-265), as amended				
24	(16 U.S.C. 1801 et seg.):				

1	(2)	fishery	management	plans	(including
2	amendn	nents theret	o) in effect und	ler that A	Act; or
3	(3)	regulation	s promulgated	pursuar	nt to that
4	Act.				
5	SEC. 204. EFF	ECTIVE DAT	ΓЕ.		

The effective date of this title shall be the date of enactment of this Act.

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